



City of Green River  
City Council Meeting  
Agenda Documentation

|                                  |                               |
|----------------------------------|-------------------------------|
| Preparation Date: April 26, 2016 | Department: Fire              |
| Meeting Date: May 3, 2016        | Department Head: Mike Liberty |
|                                  | Presenter: Mike Liberty       |

**Subject:**

Presentation on Sweetwater County Multi Hazard Mitigation Plan.

**Background/Alternatives:**

The Mitigation Plan it will create eligibility for mitigation funds, pre and post disaster, help reduce losses, and make our community more disaster resistant.

**Attachments:**

The Presentation on Sweetwater County Multi Hazard Mitigation Plan.  
The Power Point from Amec Foster Wheeler consulting firm.

**Fiscal Impact:**

None

**Staff Impact:**

Staff time to gather and put together information needed for the Mitigation Plan.

**Legal Review:**

None

**Suggested Motion:**

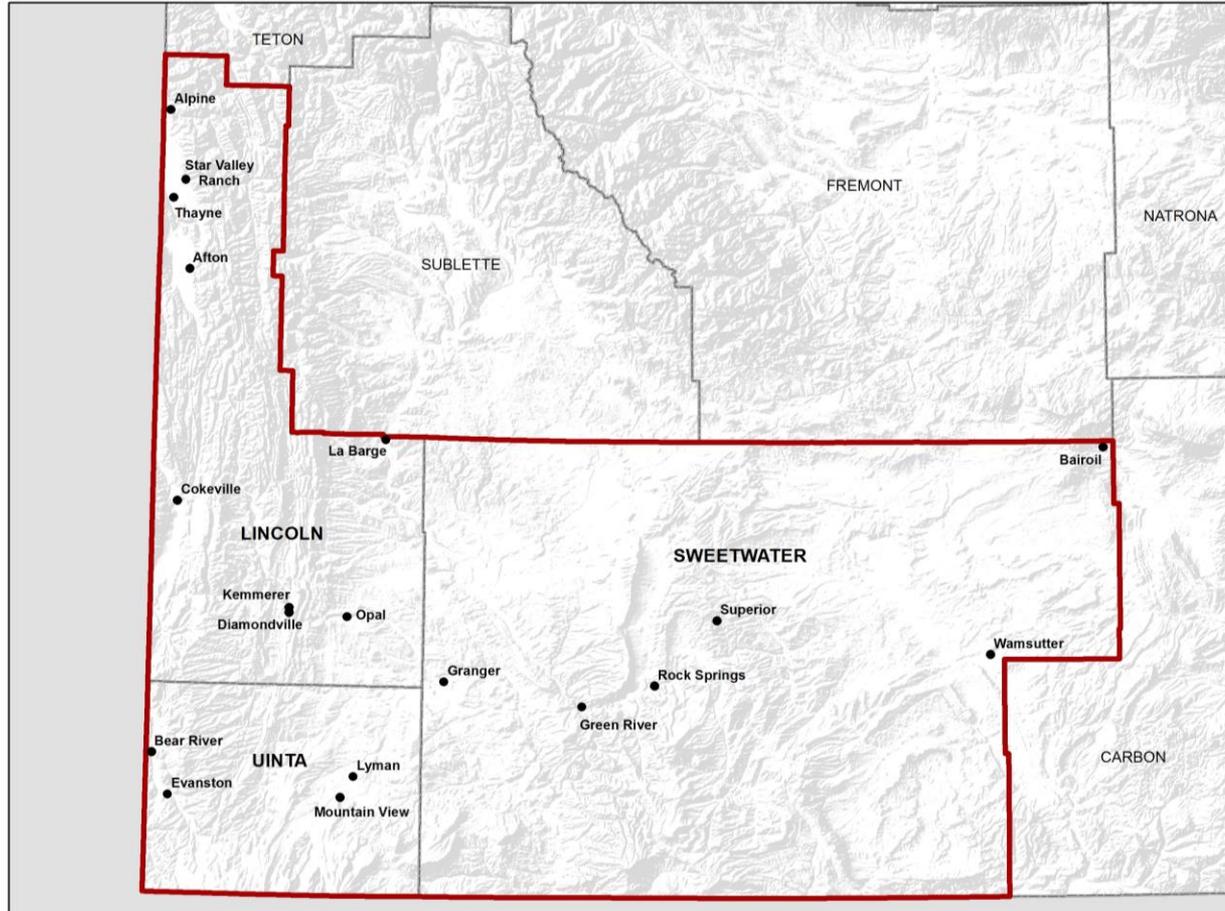
On April 12, 2016 I attended a conference call/meeting for the Region 4 Multi Hazard Mitigation Planning concerning Sweetwater County. The State of Wyoming has contracted and will cover the cost for Amec Foster Wheeler, to help get a Multi Hazards Mitigation Plan put together for Region 4 which includes Sweetwater County, the State will also pay for them to review the plan in 5 years to see that it is has been kept up to date and that it is still a valid plan. We have put together a County Planning Team which consists of myself, Laura Profaizer, and Mark Westenskow from Green River along with other stake holders in Sweetwater County. This Mitigation Plan will deal mainly with natural hazards such as floods, winter storms, dam failures, and wild fires to mention a few. There will be workshops for the planning team in May, and public meetings in June to help gather input and information that could be used in the planning process. The goal is to have the Mitigation Plan put together and adopted by September. By having the Mitigation Plan it will create eligibility for mitigation funds, pre and post disaster, help reduce losses, and make our community more disaster resistant.

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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**Kick off Meeting  
conference call**  
April 11, 2016

**Kyle Karsjen**  
Amec Foster Wheeler  
Project Manager

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4

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### Meeting Objectives:

- ▶ Introduce the project and planning teams
- ▶ Introduce purpose, process and requirements
- ▶ Formally kick off planning process
- ▶ Identify hazards to address in the regional plan
- ▶ Schedule future meetings, plan for stakeholder and public involvement
- ▶ Begin data collection effort

# Regional Multi-Hazard Mitigation Planning

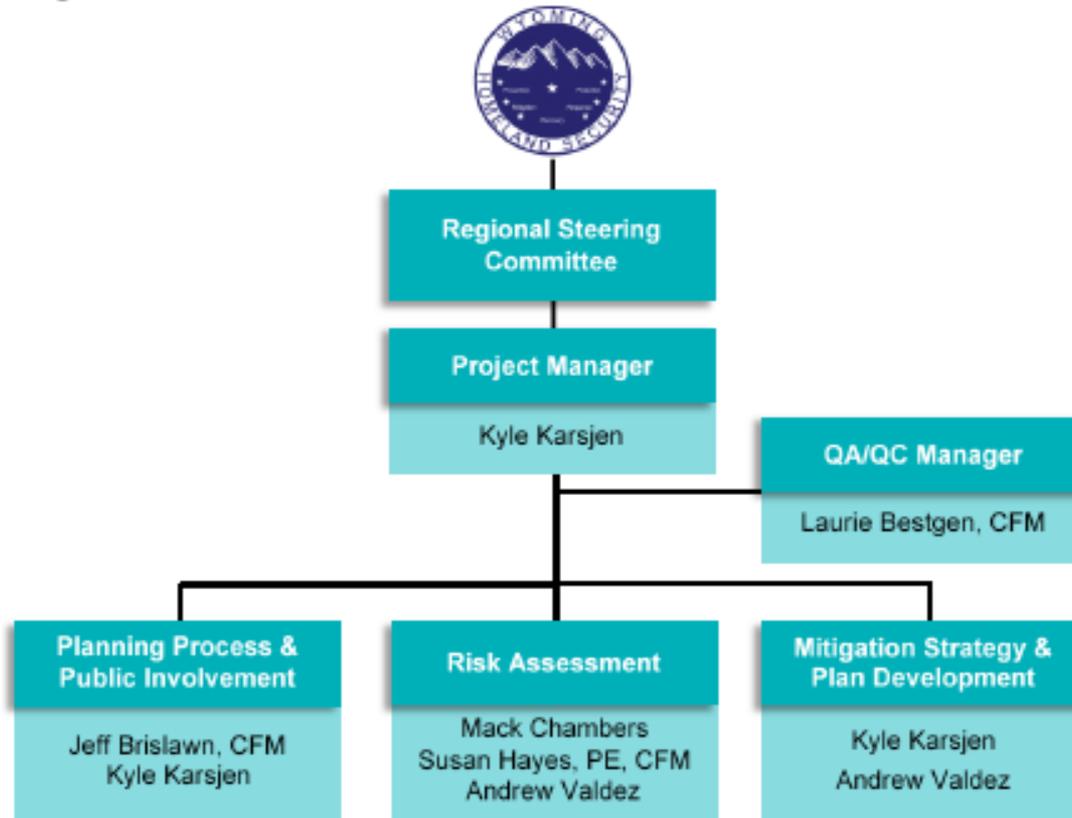
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## Introductions and Roles

Organizational Chart



# Regional Multi-Hazard Mitigation Planning

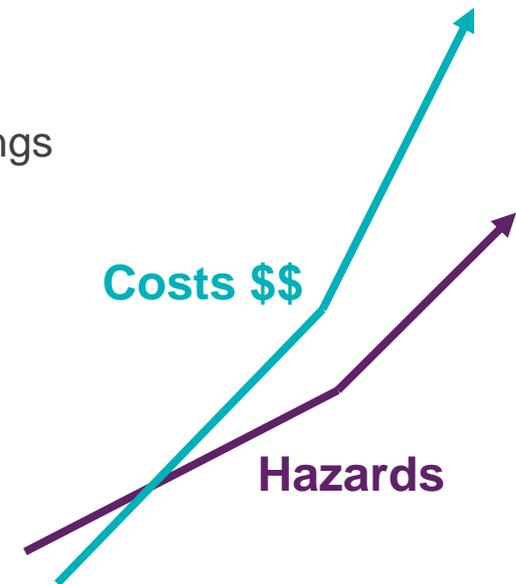
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### Trends Resulting in Increased Costs for Disaster and Recovery

- ▶ Population and community growth
  - ▶ More people living in hazardous areas
  - ▶ Greater exposure to risk: people, infrastructure, buildings
- ▶ More hazard events
- ▶ More disaster declarations
- ▶ Increase in disaster response and recovery costs



# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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## Disaster Declarations in Wyoming

| Disaster Number        | Incident Period                      | Date Declared     | Incident                                | Counties Impacted   |
|------------------------|--------------------------------------|-------------------|---|---|
| <b>FEMA-155-DR-WY</b>  | July 4, 1963                         | July 4, 1963      | Heavy Rains and Flooding                |   |
| <b>FEMA-557-DR-WY</b>  | May 29, 1978                         | May 29, 1978      | Severe Storms, Flooding, and Mudslides  | Big Horn, Campbell, Converse, Crook, Hot Springs, Johnson, Natrona, Niobrara, Park, Sheridan, Washakie and Weston                   |
| <b>FEMA-591-DR-WY</b>  | July 19, 1979                        | July 19, 1979     | Severe Storms and Tornadoes             | Laramie   |
| <b>FEMA-740-DR-WY</b>  | August 7, 1985                       | August 7, 1985    | Severe Storms, Hail, Flooding           | Laramie   |
| <b>FEMA-1268-DR-WY</b> | October 5-9, 1998                    | February 17, 1999 | Severe Winter Storm                     | Goshen and Niobrara   |
| <b>FEMA-1351-DR-WY</b> | October 31, 2000 - November 20, 2000 | December 13, 2000 | Winter Storm                            | Crook, Goshen, Platte and Weston  |
| <b>FEMA-1599-DR-WY</b> | August 12, 2005                      | August 22, 2005   | Tornado                                 | Campbell  |
| <b>FEMA-1923-DR-WY</b> | June 4-18, 2010                      | July 14, 2010     | Flooding                                | Fremont and Platte  |
| <b>FEMA-4007-DR-WY</b> | May 18, 2011 - July 8, 2011          | July 22, 2011     | Severe Storms, Flooding, and Landslides | Albany, Big Horn, Carbon, Crook, Fremont, Goshen, Johnson, Lincoln, Platte, Sheridan, Sweetwater, Teton, Uinta, Washakie and Weston |
| <b>FEMA-4227-DR-WY</b> | May 24, 2015 - June 6, 2015          | July 7, 2015      | Severe Storms and Flooding              | Albany, Johnson, Niobrara and Platte  |

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## Why Addressing These Trends is a Priority

- ▶ The increasing costs of response and recovery
  - ▶ The cost of 'doing nothing' is too high
- ▶ Many events are predictable and repetitive
- ▶ Loss reduction activities can be undertaken
  - ▶ They work well
  - ▶ Cost effective and environmentally sound
  - ▶ Funds are available to help
- ▶ Legal and ethical responsibilities

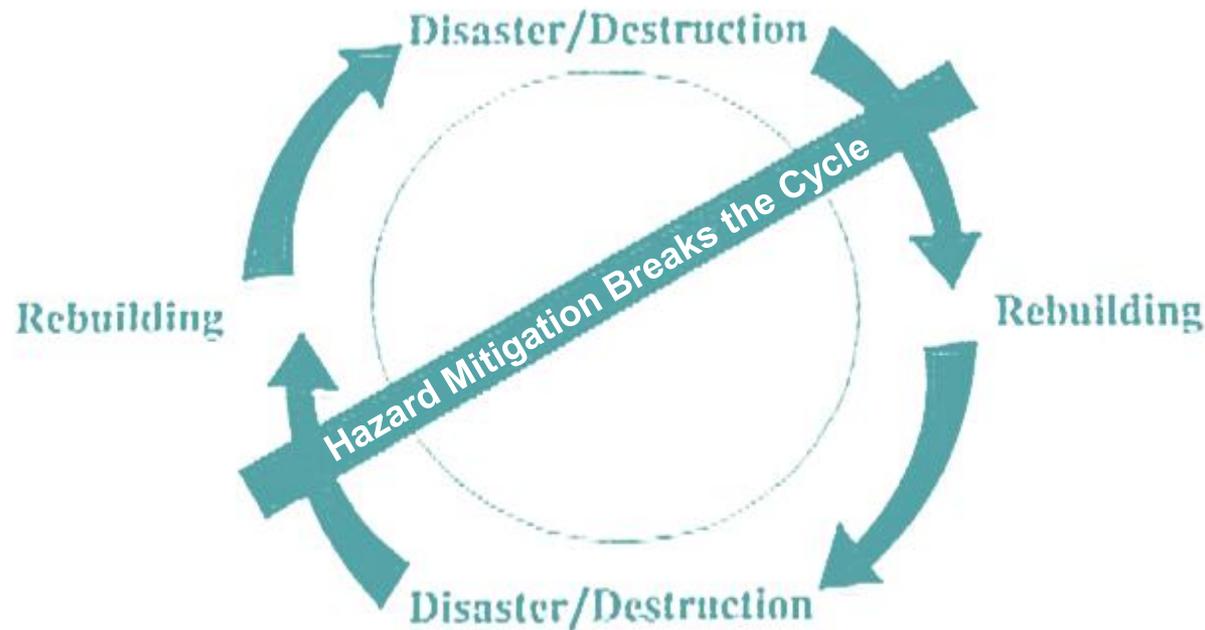
# Regional Multi-Hazard Mitigation Planning

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## How Can We Reverse These Trends? Hazard Mitigation!



**Mitigation:** Any sustained action taken to reduce or eliminate long term risk to human life and property from hazards.

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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## **DMA Planning: What it is and Why it's Important**

### **Disaster Mitigation Act of 2000 (DMA)**

- ▶ Identify risks and solutions in a pre-disaster environment
- ▶ Creates eligibility for mitigation funds, pre and post disaster
- ▶ Guide mitigation activities in coordinated and economic manner
- ▶ Incorporate into other existing planning mechanisms
- ▶ Consider impacts to future development: Plan and build wisely
- ▶ Reduce losses
- ▶ Make community more disaster resistant (Resilience!)

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## FEMA's Original Four Phase Planning Guidance



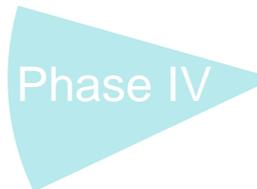
Organize Resources



Assess Risks



Develop the Mitigation Plan



Implement the Plan and Monitor Progress

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## FEMA's New Nine-Step Planning Process

- Step 1** Determine the Planning Area and Resources
- Step 2** Build the Planning Team
- Step 3** Create an Outreach Strategy
- Step 4** Review Community Capabilities
- Step 5** Conduct a Risk Assessment
- Step 6** Develop a Mitigation Strategy
- Step 7** Keep the Plan Current
- Step 8** Review and Adopt the Plan
- Step 9** Create a Safe and Resilient Community

# Regional Multi-Hazard Mitigation Planning

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## Nine-Step Planning Process

Step 1

### Determine the Planning Area and Resources

- Establish the planning area
- Determine necessary resources

Step 2

### Build the Planning Team

- Identify team members
- Engage local leadership
- Promote participation and buy-in
- Document the planning process

# Regional Multi-Hazard Mitigation Planning

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### Step 2

## Build the Planning Team - Establishing Your Hazard Mitigation Planning Committee

- ▶ Multi-County Steering Committee
  - ▶ Emergency Management Coordinators
- ▶ County Planning Team
  - ▶ County government
  - ▶ Municipal government
- ▶ Suggested local government representation
  - ▶ Emergency management
  - ▶ Fire departments/districts
  - ▶ Floodplain administrators
  - ▶ Building department/code enforcement
  - ▶ GIS
  - ▶ Parks and recreation
  - ▶ Planning and community development
  - ▶ Public information office
  - ▶ Stormwater management
  - ▶ Transportation (roads/bridges)
  - ▶ Regional planning agencies

### Starting points:

- Existing HMP planning committee members
- Local Emergency Planning Committees

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### Step 2

## Build the Planning Team - Establishing Your Hazard Mitigation Planning Committee cont.

### ▶ Other Public, Private, and Non-Profit Stakeholders

- ▶ WY OHS
- ▶ State Engineer/Dam Safety
- ▶ WY DOT regional coordinators
- ▶ WY Geological Survey
- ▶ WY State Forestry Division
- ▶ WY State Climate Office
- ▶ University of Wyoming Extension
- ▶ USGS
- ▶ US Forest Service
- ▶ NRCS
- ▶ Bureau of Land Management
- ▶ Bureau of Reclamation
- ▶ NOAA
- ▶ Wildfire or watershed groups
- ▶ Agricultural organizations
- ▶ Local business and industry (LEPC)
- ▶ School districts
- ▶ Special districts
- ▶ Others?

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### Step 3

## Create an Outreach Strategy

- Plan for public involvement/outreach
- Continuing public outreach
- Documenting stakeholder engagement and public input

### Options

- Host public meetings or workshops
- Include on planning team
- Post draft plan on websites and hardcopies in libraries
- Develop press releases
- Use questionnaires/surveys

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### Step 4

## Review Community Capabilities

What's already in place related to hazard mitigation?

- ▶ Conduct an inventory of communities' existing and proposed policies, programs, and ordinances that may affect its vulnerability to hazards
- ▶ Determine the communities' technical & fiscal abilities to implement mitigation initiatives. Include ability to attract and leverage funding.
- ▶ Consider any special opportunities to enhance or supplement these capabilities.

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## Nine-Step Planning Process

Step 5

### Conduct a Risk Assessment

- Identify and describe hazards
- Identify assets
- Assess risk
- Summarize vulnerability



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### Step 5

## Investigative Process – Has it Happened Before?

- ▶ Identify hazards affecting the counties in the region
- ▶ Profile the hazards that are likely to have impacts and are reasonable to mitigate
- ▶ Information Sources:
  - ▶ 2016 Wyoming Hazard Mitigation Plan
  - ▶ Existing County Mitigation Plans
  - ▶ Community Wildfire Protection Plans
  - ▶ State and Local THIRA
  - ▶ Past disaster declarations
  - ▶ Planning team/community members
  - ▶ Existing plans and reports
  - ▶ GIS-based maps and data
  - ▶ Internet websites and databases
  - ▶ Newspaper/historical records
  - ▶ Local, state, and federal experts

# Regional Multi-Hazard Mitigation Planning

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### Step 5

## Profile the Hazards

- ▶ Hazard/problem description
- ▶ Geographic area affected (maps where applicable)
- ▶ Past occurrences
- ▶ Frequency/likelihood of future occurrence
- ▶ Magnitude (extent) /secondary effects
- ▶ Vulnerability assessment/significance summary

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### Step 5

## Vulnerability Assessment – Inventory Assets and Determine What Will be Affected

- ▶ Inventory residential & commercial structures
- ▶ Inventory critical facilities
- ▶ Determine # and value of structures
- ▶ Determine # of people in area
- ▶ Identify vulnerable infrastructure
- ▶ Identify development trends and constraints
- ▶ Identify cultural, natural and historic resource areas
- ▶ Estimate the losses

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## Nine-Step Planning Process

Step 6

### Develop a Mitigation Strategy

- Goals, actions, and implementation

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Step 6

## **Develop the Mitigation Strategy** Set Planning Goals Using the Risk Assessment

- ▶ Areas of high vulnerability
  - ▶ Estimated losses
  - ▶ At-risk existing facilities
  - ▶ At-risk critical facilities
  - ▶ At-risk cultural and natural resources
- ▶ Link with related goals from other existing plans
- ▶ Reduce Losses to Existing and Future development

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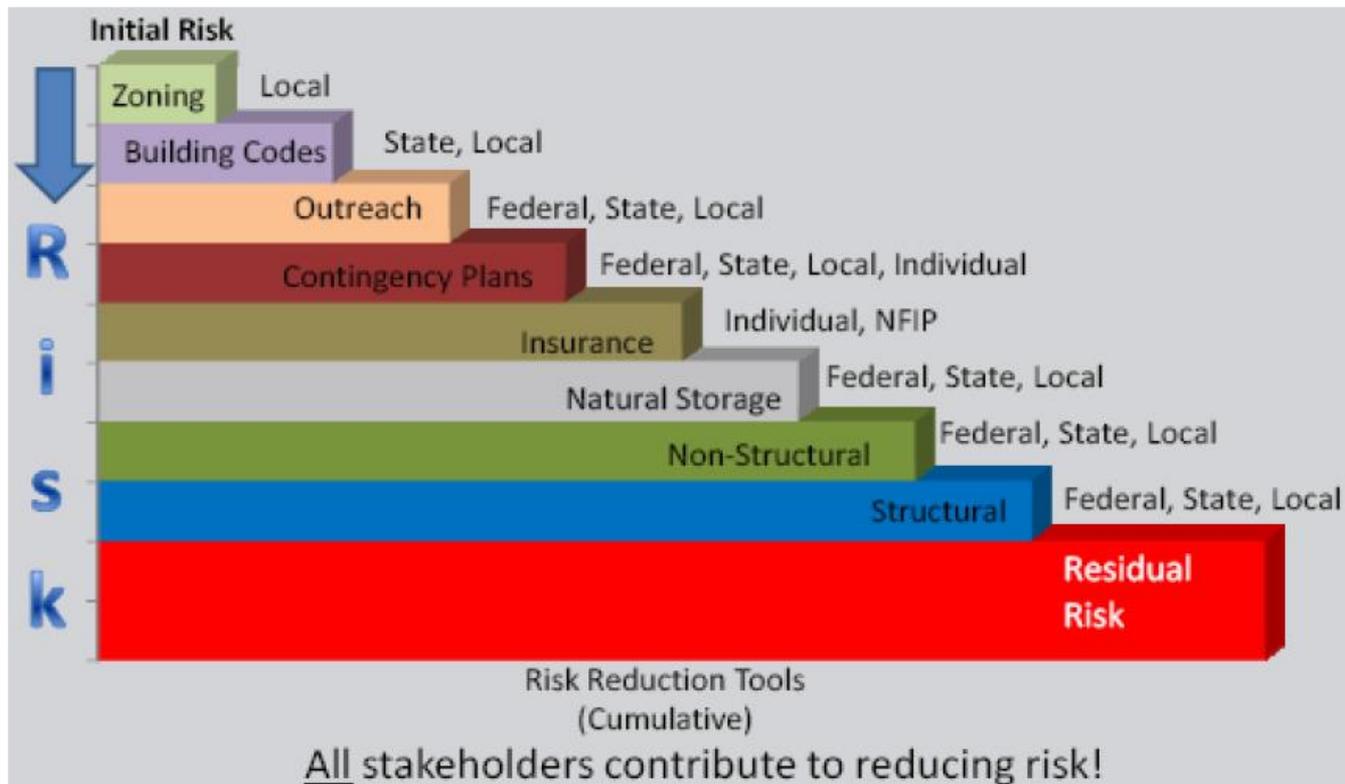


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Step 6

### Develop the Mitigation Strategy

A mix of alternatives and partners can buy down risk



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Step 6

## Develop the Mitigation Strategy Review Mitigation Alternatives

- ▶ Brainstorm potential actions in future meeting
- ▶ Typical Mitigation Alternatives
  - ▶ Prevention
  - ▶ Property protection
  - ▶ Natural resource protection
  - ▶ Emergency services
  - ▶ Structural projects
  - ▶ Public information

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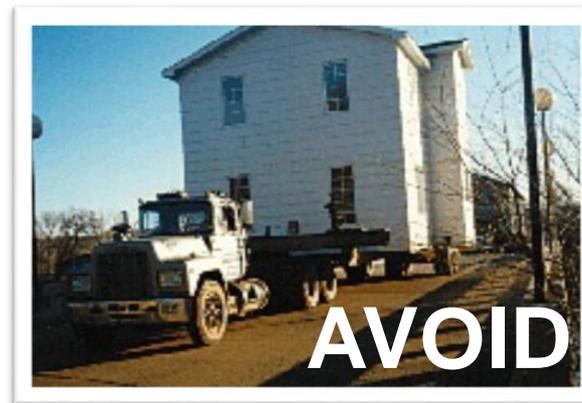
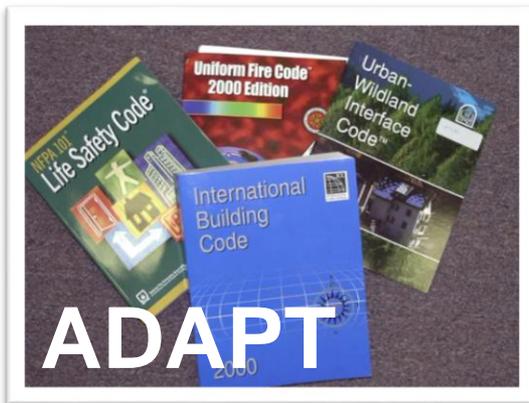


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Step 6

### Develop the Mitigation Plan

### Review Mitigation Alternatives



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### Step 6

## Develop the Mitigation Strategy

### Review Mitigation Alternatives – Criteria for Selecting Mitigation Measures

- ▶ Will it work?
- ▶ Is it cost beneficial?
- ▶ Is it affordable?
- ▶ Is it legal?
- ▶ Is it fair?
- ▶ Is the public in support?
- ▶ Is funding available?
- ▶ Are there administrative burdens?
- ▶ Is it politically feasible?
- ▶ Is it environmentally sound?

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Step 6

## Develop the Mitigation Strategy Draft an Action Plan

- ▶ Develop/Update mitigation actions with County Planning Team input
- ▶ Determine status of implementation for actions in existing HMPs
- ▶ Develop/Update maintenance and implementation procedures
- ▶ 3 drafts:
  - ▶ Internal CPT review
  - ▶ Public review
  - ▶ State/FEMA review

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## Nine-Step Planning Process

Step 7

### Keep the Plan Current

- Plan maintenance procedures
- Continue public involvement

Step 8

### Review and Adopt the Plan

- Local plan review
- State and FEMA Plan Review
- Local plan adoption

Step 9

### Create a Safe and Resilient Community

- Implementing the plan to achieve mitigation goals
- Securing funding and assistance

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4

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## Regional Hazard Mitigation Plan Structure

- ▶ 1.0 – Introduction
- ▶ 2.0 – Regional/Community Profile
- ▶ 3.0 – Planning Process
- ▶ 4.0 – Risk Assessment
- ▶ 5.0 – Mitigation Strategy
- ▶ 6.0 – Plan Adoption, Implementation and Maintenance
- ▶ County Planning Element Annexes
- ▶ Appendices

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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## Roles and Responsibilities

### ▶ **Steering Committee and County Coordinators**

- ▶ Coordinate with CPT
- ▶ Assist with meeting logistics
- ▶ Primary point of contact with Amec Foster Wheeler team

### ▶ **County Planning Teams**

- ▶ Participate in the planning process
- ▶ Assist with developing or updating the plan's content
- ▶ Tailor the plan to meet specific needs and issues
- ▶ To receive credit, participation is required under DMA

### ▶ **Amec Foster Wheeler**

- ▶ Facilitate the planning process
- ▶ Project management
- ▶ Risk assessment and plan update/development

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4

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## Participation Specifics

- ▶ Attend and participate in planning meetings/workshops
- ▶ Provide available data requested of the County coordinator and Amec Foster Wheeler
- ▶ Provide input on local mitigation strategy (actions/projects)
- ▶ Advertise and assist with public input process
- ▶ Review and comment on draft plan
- ▶ Coordinate formal adoption

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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### Project Tasks and Schedule

| Schedule of Tasks, Meetings and Deliverables            | Mar | Apr | May | Jun | Jul | Aug | Sept |
|---|-----|-----|-----|-----|-----|-----|------|
| Task 1: Organize Resources                              | █   | █   |     |     |     |     |      |
| WOHS coordination meeting                               |     | █   |     |     |     |     |      |
| Steering Committee Conference Calls                     |     | █   | █   | █   | █   | █   | █    |
| Task 2: Data Collection and Review                      | █   | █   |     |     |     |     |      |
| Task 3: Hazard Analysis and Risk Assessment             | █   | █   | █   | █   |     |     |      |
| CPT Mitigation Planning Workshops #1 (1 per county)     |     |     |     | █   |     |     |      |
| Task 4: Development of Mitigation Goals and Objectives  |     |     |     | █   | █   |     |      |
| CPT Mitigation Planning Workshops #2 (1 per county)     |     |     |     |     | █   |     |      |
| Task 5: Draft Plan                                      |     |     |     |     | █   | █   |      |
| Task 6: Public Involvement (Public survey and meetings) |     | █   | █   | █   | █   | █   |      |
| Task 7: Plan Submittal and Subsequent Adoption          |     |     |     |     |     |     | █    |
| Plan Draft Delivery                                     |     |     |     |     |     |     |      |
| Planning Team Review Draft                              |     |     |     |     |     | █   |      |
| Public Review Draft                                     |     |     |     |     |     | █   |      |
| WOHS and FEMA Review Draft                              |     |     |     |     |     |     | █    |

# Regional Multi-Hazard Mitigation Planning

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## Key Meetings

### ▶ Monthly Coordination Conference Calls

- ▶ Regular coordination/communication key to staying on task and timeline!
- ▶ Suggest first Tuesday of each month at 2 pm

### ▶ County Planning Workshops Round 1 Proposed Dates

- ▶ Uinta Tuesday May 24 pm
- ▶ Lincoln Wednesday May 25 pm
- ▶ Sweetwater Thursday May 26 am

### ▶ County Planning Workshops Round 2 and Public Meetings

- ▶ Uinta Tuesday June 21 pm, Public meeting late afternoon/eve
- ▶ Lincoln Weds June 22 pm, Public meeting late afternoon/eve
- ▶ Sweetwater Thursday June 23 pm, Public meeting late afternoon/eve

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# Hazard Identification

# Regional Multi-Hazard Mitigation Planning

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# Hazard Identification

| Hazard                   | Lincoln | Uinta | Rock Springs (Sweetwater) |
|--------------------------|---------|-------|---------------------------|
| <i>State HMP Hazards</i> |         |       |                           |
| Avalanche                | L       |       |                           |
| Dam Failure              | M       | M     |                           |
| Drought                  | H       | H     | L                         |
| Earthquake               | H       | M     | M                         |
| Expansive Soils          |         |       |                           |
| Flood                    | M       | M     | M                         |
| Hail                     | M       |       |                           |
| Landslide                | L       |       | M                         |
| Lightning                | L       |       |                           |
| Mine Subsidence          | L       |       | M                         |
| Tornado                  | M       |       | H                         |
| Wildfire                 | H       | L     | L                         |
| Wind                     | M       |       |                           |
| Winter Storm             | M       | H     | H                         |
| <i>Other Hazards</i>     |         |       |                           |
| Hazardous Materials      | M       | L     | H                         |
| Terrorism                |         |       | M                         |
| Extreme Heat             |         |       | L                         |

- ▶ Summary Risk Ratings Generally Based On
- ▶ Property Affected
  - ▶ Population Affected
  - ▶ Probability

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## Hazard Information Sources

- ▶ 2016 State Hazard Mitigation Plan
- ▶ State and Local THIRAs
- ▶ CWPPs and wildfire risk studies
- ▶ Historic incidents/incident reports
- ▶ Scientific studies
- ▶ Other plans and reports (Flood and drainage studies, strategic plans, internet databases)
- ▶ Recent disasters
- ▶ Public perception
- ▶ Other existing or recent plans, reports, studies?

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## County and Municipal Assets Exposed

- ▶ Use of best available data
- ▶ Building inventory
  - ▶ Parcel data and Assessor's database based on State Department of Economic Development and CAMA data
- ▶ Critical Facilities/Assets
  - ▶ Local GIS databases
  - ▶ HAZUS or other state/federal sources
  - ▶ Existing HMP: Review for changes/updates
  - ▶ No HMP: Identify on Data Collection Guide Worksheet

# Regional Multi-Hazard Mitigation Planning

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## Coordination With Other Plans

- ▶ What related plans should this plan be linked to?
  - ▶ E.g., Community Wildfire Protection Plans, Comprehensive/Land Use Plans (Rock Springs), Flood Mitigation Plans
- ▶ What related planning efforts are underway?

# Regional Multi-Hazard Mitigation Planning

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## Planning for Public and Stakeholder Involvement

- ▶ Proposed activities – Amec Foster Wheeler assistance
  - ▶ Online and hardcopy survey
  - ▶ 3 Regional Public/Stakeholder workshops (1 in each County)
- ▶ Counties and Jurisdictions
  - ▶ Discussion of the Regional Plan as an agenda item at County Commissioner meetings and town council meetings in each County.
  - ▶ Posting the draft plan online and soliciting comments prior to submittal to WOHS/FEMA.
  - ▶ Hosting additional meetings as desired
- ▶ Any opportunities for outreach at scheduled public meetings or events?

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## Coordination with Other Agencies

- ▶ Who is not at the table, but should be?

# Regional Multi-Hazard Mitigation Planning

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### Data Collection Guide

- ▶ For Counties *without* an existing plan (Sweetwater)
- ▶ Captures valuable local input needed
- ▶ Walks through information needs
- ▶ Complete one for the County and each municipality, based on various department input

# Regional Multi-Hazard Mitigation Planning

## Wyoming Region 4



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## Next Steps and Homework

- ▶ Sweetwater County and municipalities:
  - ❑ Complete worksheets in data collection guide and send to Kyle by **May 10<sup>th</sup>**
- ▶ Uinta and Lincoln counties:
  - ❑ Review existing HMP; further instructions will follow regarding specific update needs
- ▶ County Coordinators:
  - ❑ Complete building planning team and identifying stakeholders; email contact list
  - ❑ Confirm proposed workshop date/times and identify and reserve meeting space
  - ❑ Send links to relevant plans/studies/data/hazard events
  - ❑ Review GIS Needs list - provide relevant data to Amec Foster Wheeler
  - ❑ Coordinate with municipalities and departments on planning effort
  - ❑ Think about upcoming public outreach and stakeholder engagement opportunities
- ▶ Next conference call: Tuesday May 3, 2 pm

# Q and A

Kyle Karsjen

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